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FROM:					EXEC. REG.	STAT
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Preliminary Outline for a presentation to the AAASS Washington Chapter Annual Meeting, May 1981

"Beyond the Organizational Weapon: Religion, Nationality, and the Structure of Soviet Politics in the 1980s"

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Religious and nationality groups--both separately and jointly-are acquiring ever greater influence in Soviet society; and this influence
has given them a certain political power. Existing Soviet institutions,
however, explicitly exclude participation by religious and nationality
groups and so have little place for these new actors. This conflict has
had different consequences in and for difference parts of the USSR but
has resulted in a change in the way political decisions are made on
at least certain issues. Here I want to examine three religious/
national groups--Islam and the nationalities of Central Asia, Orthodoxy
and the Great Russians, and Roman Catholicism and the Lithuanians--in
order to trace how the current situation came about, what its future
course is likely to be, and how this will affect the structure of
Soviet politics in the 1980s. I will consider the three cases jointly
according to the following outline:

- I. The Nature and Relationship of Religion and Nationality in the USSR
 - A. Available Structures
 - B. Interaction of Religion and Nationality
- C. Soviet Understanding of the Problem--the new definition
 II. Religion and Nationality as the Subjects and Objects of Politics
 - A. Party and State Structures--formal and informal
 - B. Religion and Nationality as Constraints and Opportunities
 - 1. Domestic

- 2. Foreign
- C. New Participants in Soviet Politics—the changing limits of the permissible
- III. Possible Crisis Points
 - A. Economic development
 - B. Foreign relations -- the reciprocal nature of the problem
 - C. Succession—the paradoxical standing of religious and national groups